Aboitiz Power Comments to the Draft Rules Governing the Execution, Review and Evaluation of Power Supply Agreements Entered into by Distribution Utilities for the Supply of Electricity to Captive Market

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General Comment	We commend the Commission for issuing the draft Rules governing the execution, review and evaluation of PSAs. May we clarify, what should be followed by Generation Companies (GenCos) and Distribution Utilities (DUs) when there is discrepancy between the DOE issued circular and ERC resolution?	
Article II. (f) "Certificate of Compliance (COC)"	We recommend that the definition be consistent with the definition of Certificate of Compliance under ERC Resolution No. 16, series of 2014.	[As stated in Section 4 (e) of ERC Resolution No. 16, series of 2014]
Article II. (q) "Unsolicited Proposal" refers to a project proposal submitted by a <i>generation</i> company to provide electric power supply to the DU.	We recommend the revision as to formatting, considering Generation Company has been defined [Article II (I)]	(q) "Unsolicited Proposal" refers to a project proposal submitted by a <u>Generation Company</u> to provide electric power supply to the DU.
Article IV. Section 4.1 (g) The project will be award to the original unsolicited proposal proponent, if the original unsolicited proposal proponent matches the lowest price under the tender. When another proponent submits a lower price proposal and the original proponent matches that price within thirty (30) working days, then the BAC-TWG will identify which proposal has greater technical merit and submit its recommendations to the BAC for disposition.	Please clarify if "another proponent" refers to a proponent separate from the original unsolicited proposal proponent and the price challenger under Section 4.1 (e). Further, please elucidate if technical merit will only be evaluated in case of price matches.	
Article IV. Section 6. Benchmark Rate – The ERC shall establish a benchmark rate that shall serve	With the benchmark rate calculated using portfolio of efficient new entrant plants, will the Commission	
as reference price that may be used to assess the	•	

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prudency and reasonableness of the PSA price. The ERC will utilize financial model in calculating the Benchmark Rate the ERC through a <i>full</i>	actual cost to build and actual O&M of the plant? If not, what will be the weight given to the benchmark rate in the evaluation of the PSA?	
consultation process.	How many benchmark rates will ERC make? Who may participate in the consultation process?	
Article V. Section 4. <i>PSA pricing structure</i>	How often will this be conducted? May we be clarified whether the PSA rate shall still be evaluated using cost-based methodology? Kindly note that all PSAs are required to undergo CSP. A CSP similarly is a rate-setting methodology that already reflects the interplay of market forces.	
	Given this, we suggest that the evaluation should be focused on compliance with the CSP process. Review of the PSA pricing structure would be more appropriate for directly negotiated procurements under Article IV, Section 3.1.	
Article V. Section 5. Other Documentary Requirements Provided, that if any of the required documents has been previously submitted to the ERC, a Certification of prior submission shall be issued in lieu thereof,	Please advise if the <i>Certification</i> may also be issued for documents originating from ERC (i.e., Certificates of Compliance).	
Article V. Section 7 ERC Action on the Application. Any PSA submitted to the ERC shall be reviewed as to its "reasonableness" in terms of costs, risk allocation and other contractual terms.	Please note that the PSAs for approval of the Commission have undergone a CSP. With CSP, it is expected that the DU received the most advantageous offer for its Captive Customers. We reiterate our suggestion that the review of Applications should be focused on compliance with	

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	the CSP requirements.	
Article V. Section 7 ERC Action on the	Termination or "walk-away" clauses are usually	
Application.	incorporated in PSAs to allow both parties to	
	withdraw from a contractual obligation. This	
XXX	prohibition may be in violation of the parties'	
The ERC's decision and judgment shall bind both	freedom to contract.	
parties and shall not rendered ineffective or		
nugatory by any termination or "walk-away"	Without the termination or walk-away clauses,	
clause incorporated in the PSA.	suppliers would be forced to supply electricity at a	
	rate which is not commercially viable to support its	
	operations. This also creates market distortions	
	since suppliers are selling at a rate that was not	
	agreed by the supplier and the DU, which was arrived at through a CSP.	
Article V. Section 7 ERC Action on the	ERC should set out timeline to be strictly followed	
Application.	i.e., follow the schedule that hearing should be	
	conducted within a specific period from filing of the	
	application. ERC must see to it that final approvals	
	should be released after a specific period from	
	application and must not be later than the	
	expiration of the PSA.	
Appendix A. Procedures of the Competitive	Power plant projects are capital intensive. Having	1-12 Bid Security (b) The amount is PhP 500,000.
Public Bidding for Distribution Utility's (DUs)	the Bid Security pegged at percentage of project cost	
Power Supply Contracting.	makes the Bid Security high and prohibitive for	
	suppliers to join the bidding.	
1-12 Bid Security (b) The amount must be		
equivalent topercent (%) of the estimated		
project cost.	Project Cost – PhP 20B	
	Bid Security %— 0.1%	
	Amount of Bid Security – PhP 20M	

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	This becomes worse if the power plant has several customers which is the usual case. As an example:	
	Bid Security of PhP20M x 5 customers = PhP100M	
	Also, the purpose of a Bid Security is to discourage nuisance parties in joining the bid process.	
	We suggest that the Bid Security should be a fixed amount per transaction.	
Appendix A. Public Bidding for Distribution Utility's (DUs) Power Supply Contracting.	Power plant projects are capital intensive. Having the Performance Bond pegged at percentage of project cost makes the Performance Bond high and	1-23 Performance Bond. The Winning Bidder is required to post Performance Bond under each PSA in the amount PhP[] equivalent to% of the estimated
1-23 Performance Bond. The Winning Bidder is required to post Performance Bond under each	prohibitive for suppliers to join the CSP.	one month bill -of the Project Cost directly to the DU in the form of cash, manager's/cashier's check or
PSA in the amount equivalent to% of the Project Cost directly to the DU in the form of cash or manager's/cashier's check.		<u>Letter of Credit</u> .
	In addition, may we recommend that Performance Bond may be in the form of cash, manager's/cashier's check or Letter of Credit.	

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Appendix B. Power Supply Agreement Framework Term or Contract Period 2. Term of contract period of the PSA. The term of the PSA should not exceed ten (10) years.	May we know the reason for the imposition for PSAs to have contract term not exceeding 10 years? May we suggest that parties should be allowed to negotiate and agree on mutually acceptable terms of the PSA.	2. Term of contract period of the PSA. The term of the PSA should not exceed ten (10) years as agreed upon by the parties.
Appendix C. General Information and Requirements for the Pre-filing of Applications for Approval of PSA	We suggest simplification of the application process including submission of documents. We suggest deletion of the following:	
	Annex U – Certification by PSALM/NPC whether Transition Supply Contract (TSC) capacity and energy is expected to be available during the contractual period. Rationale: NPC/PSALM has limited capacity to supply. Also, having the CSP already implies that the current supply of DU is insufficient.	
Rationale salient fea rates was Annex W	Annex AB Executive Summary Rationale: The application already provides for the salient features of the PSA. Also, the details of the rates was also asked in Annex AB2.	
	Annex W and AB2 item 6 requirement are the same both referring to rate impact simulation.	
	Annex AC Cash Flow can be contained in Annex AB2 Item 2 Financial Model.	
	Please clarify the purpose of requiring the	

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	documents under Annex AD . We believe that these are not necessary considering there is a fuel efficiency cap.	